

BUDGET LETTER

SUBJECT: PREPARATION OF 2009-10 GOVERNOR'S BUDGET	NUMBER: 08-17 DATE ISSUED: August 5, 2008
REFERENCES: BL 08-11 (INITIAL PAST YEAR 10S)	SUPERSEDES: BL 07-15

TO: Agency Secretaries
Department Directors
Departmental Budget Officers
Departmental Accounting Officers
Department of Finance Budget Staff

FROM: DEPARTMENT OF FINANCE

This Budget Letter (BL) provides guidelines for the technical/procedural preparation of the 2009-10 Governor's Budget. Strict adherence to all schedules and due dates stipulated in this BL is required. **Please remember that all information contained in documents used during the development process is strictly confidential until the release of the Governor's Budget.**

I. SUBMITTAL OF BUDGET SPREADSHEETS

In August, each department will receive an electronic copy of the final 2008-09 budget spreadsheet (with minor format changes) from its Department of Finance (Finance) budget analyst. Each department must use this spreadsheet to prepare the 2009-10 fiscal statements. The first pass of the spreadsheets is due to Finance no later than **November 10, 2008**.

Please note: it is imperative that departments do not change the structure or format of the spreadsheets.

Additional technical instructions on updating the 2009-10 budget spreadsheets will be provided in upcoming training classes.

II. 2009-10 GOVERNOR'S BUDGET PREPARATION TRAINING

Finance will be offering combined department and Finance staff technical training on the 2009-10 Governor's Budget process. These classes provide instructions regarding the Schedule 10s/Detail of Appropriations and Adjustments process, Schedule 10Rs/Fund Condition Statements, Salaries and Wages (Schedule 7A) spreadsheet process, budget spreadsheets, budget narrative, major program/project changes, and detailed budget adjustments. A notice regarding training classes was sent to departments via the Budget Operations distribution list on Friday, June 27, 2008. For your convenience the link to the training class registration page has been included below:

http://www.dof.ca.gov/budgeting/training/budget_process/

III. UPDATING NARRATIVE INFORMATION

Similar to last year, each department is requested to review and, as necessary, update the narrative statements in the Governor's Budget. Narrative reports with information from the 2008-09 Governor's Budget will be distributed to each department in early September, and will include the following narrative components:

- Mission Statement
- Legal Citations and Authorities
- Program Objectives Statement
- Infrastructure Overview

Each department must provide changes by the date agreed upon with its respective Finance budget analyst. Finance budget analysts will update the Data Capture System for all revisions received from departments no later than **October 31, 2008**.

IV. AUTOMATED DETAIL OF APPROPRIATIONS AND ADJUSTMENTS PROCESS

Based on the receipt of the updated 3-year Schedule 10s from departments, Finance anticipates distributing the first Detail of Appropriations and Adjustments (RWA) Reports and Fund Condition Statements (FCS) to departments between **October 15, and October 30, 2008**. Since all fiscal statements in the budget must tie to the rounded expenditure dollars in the RWA Report, departments are encouraged to update their Schedule 10s with approved changes and submit them to Finance as often as time permits to receive an updated RWA Report prior to submittal of the budget spreadsheet. The Budget Letter addressing Past, Current, and Budget Year Schedule 10s will include further instructions on this process.

V. AUTOMATED FUND CONDITION STATEMENT PROCESS

Finance will distribute with each RWA Report an automated FCS (turnaround document) for each special fund and certain other bond, federal, or nongovernmental funds that Finance has designated for display in the Governor's Budget. Departments are required to return the turnaround document with the prior year adjustments for each fund that has a FCS display in the Governor's Budget to Finance by **October 15, 2008**.

VI. ADJUSTMENTS TO BE INCLUDED IN THE FIRST PASS OF BUDGET SPREADSHEET

The first pass of budget spreadsheets, due no later than November 10, should reflect all known baseline adjustments including the following adjustments:

- Carryover appropriation balances
- Financial legislation with specific appropriation
- Limited-term positions
- Expiring programs
- One-time cost reductions
- Full-year costs of current year programs
- Other adjustments approved by Finance

Some departments may submit their first and final passes simultaneously at the Finance Analyst's discretion.

VII. BUDGET GUIDELINES

Rounding: All amounts in the Governor's Budget must be rounded to thousands. This includes information in the budget spreadsheet, Planning Estimates, Budget Change Proposals, Schedule 10Rs, and supplementary schedules. Do NOT use whole dollars on these documents. Amounts between \$500 and \$999 should be rounded to \$1,000, and amounts \$499 and under should be rounded to \$0. Note: Numbers on the Schedule 10s and Salaries and Wages spreadsheets must be in whole dollars NOT rounded to thousands.

Departments must use the RWA report to tie to the expenditures reported in other fiscal statements in the department's budget. The Schedule 10 adjustments, in whole dollars, are summed, and the rounded total is printed on the appropriate adjustment line in the automated RWA report. This may result in a difference between the totals on the RWA report and the totals on the Schedule 10s. Differences of \$1,000 or \$2,000 are acceptable. Please refer to BL 07-27, Attachment I, for RWA Report Rounding Rules.

Budgeting Proposed New Positions: Proposed new positions must be budgeted at the mid-step of the salary range for a given classification unless a higher level is justified and approved by Finance. Unless otherwise approved by Finance, a minimum of 5 percent salary savings must be budgeted for new positions. Related operating expenses and equipment expenditures must be budgeted at minimum levels and based on the actual average past year expenditures for variable costs for the type of position requested.

For positions with interchangeable classes, departments must budget new positions at the mid-step of the: (a) minimum salary range for the top class for groups consisting of two classes; (b) middle salary range (mid-step) for groupings which contain an odd number of classes; or (c) lowest salary range of the third middle class for groupings which contain an even number of classifications in excess of two.

Salary Adjustments: Current collective bargaining agreements propose a variety of salary adjustments for some state employees. Funding for these salary changes will be addressed in the forthcoming Employee Compensation Adjustments Budget Letter. Salary adjustments will need to be included in the budget spreadsheets.

VIII. COST-OF-LIVING ADJUSTMENTS

Discretionary Cost-of-Living Adjustments are considered policy adjustments and will not be included in the Planning Estimates or budget spreadsheets unless specifically approved by Finance.

IX. SCHEDULE 10s (SUPPLEMENTARY SCHEDULE OF APPROPRIATIONS)

The initial past year Schedule 10s were distributed in July and are due to Finance by **August 27, 2008**. It is the department's responsibility to assure that amounts for the past year agree with Year-End Financial Reports submitted to the State Controller's Office. Departments must provide a written explanation of any discrepancies, e.g., timing differences, to their Finance budget analyst.

Updated past year Schedule 10s and initial current year and budget year Schedule 10s will be distributed by Finance to departments in mid to late September and early October. Again, departments are strongly encouraged to submit Schedule 10s for clean up and generation of the RWA Report as often as time permits to incorporate decisions/changes prior to submission of the first pass of the budget spreadsheets.

NOTE: Initial current year and budget year Schedule 10s will not be generated and forwarded to departments until the completed past year Schedule 10s have been submitted to Finance. For detailed instructions on the preparation of initial past year Schedule 10s, please refer to BL 08-11.

X. SCHEDULE 10Rs (SUPPLEMENTARY SCHEDULE OF REVENUE AND TRANSFERS)

Instructions for reporting revenue and transfer data will be provided in a future Budget Letter.

XI. SUPPLEMENTARY SCHEDULES

The following supplementary schedules must accompany the final pass of the budget spreadsheets: (1) Supplementary Schedule of Operating Expenses and Equipment, (2) Supplementary Schedule of Federal Funds/Reimbursements (3) Supplementary Schedule of Equipment, and (4) Changes in Authorized Positions. These schedules must include complete past, current, and budget year data.

Refer to Attachments I, II, III, IV and V for the forms to be used for this purpose. These forms may also be obtained from: <http://www.dof.ca.gov/budgeting/forms>.

All **final** supplementary schedules must be submitted to Finance with the final budget spreadsheets and must tie to the Governor's Budget. Finance will forward the schedules to the Legislative Analyst's Office and legislative fiscal staff.

If you have any questions or need technical assistance, please call your Finance budget analyst.

/s/ Jesse McGuinn

Jesse McGuinn
Assistant Program Budget Manager

Attachments

STATE OF CALIFORNIA
SUPPLEMENTARY SCHEDULE OF OPERATING EXPENSES AND EQUIPMENT
 DF-300 (REV 08/05)

Department of Finance
915 - L Street
Sacramento, CA 95814
IMS Mail Code: A-15

Please report dollars in thousands.

DEPARTMENT NAME	BUDGET YEAR	CHARACTER (S.O., L.A., C.O.)	DATE SUBMITTED	PAGE OF
EXPENDITURE CLASSIFICATION	OBJECT CODE*	ACTUAL EXPENDITURES PAST YEAR	ESTIMATED EXPENDITURES CURRENT YEAR	PROPOSED EXPENDITURES BUDGET YEAR
TOTALS ¹				

* REFER TO UNIFORM CODES MANUAL (OBJECT LINE-ITEM) DISPLAY

¹ TOTAL MUST TIE TO EXPENDITURES BY CATEGORY (SUMMARY BY OBJECT), BY CHARACTER, AS APPLICABLE.

Please report dollars in thousands.

¹ TOTAL MUST TIE TO DETAIL OF APPROPRIATIONS AND ADJUSTMENTS (RECONCILIATION WITH APPROPRIATIONS), BY CHARACTER, AS APPLICABLE.

**SUPPLEMENTARY SCHEDULE—
FEDERAL FUNDS/REIMBURSEMENTS
DF-301—INSTRUCTIONS**

Federal Funds. The term "federal funds" includes grants, contracts, and reimbursements received **directly** from an agency of the federal government and reported as federal funds in the Detail of Appropriations and Adjustments (Reconciliation with Appropriations) in the Governor's Budget.

Reimbursements. The term "reimbursements" includes external reimbursements other than those received directly from an agency of the federal government.

1. **Department Name.**
2. **Budget Year.** Insert the dates for the budget year in the related Governor's Budget.
3. **Character.** Insert the character of the expenditure (state operations, local assistance, or capital outlay).
4. **Date Submitted.**
5. **Page ____ of ____.**
6. **Descriptive Title.** For each grant, use the title or popular descriptive name as listed in the Catalog of Federal Domestic Assistance. For each reimbursement, use the descriptive title in use in the department.
7. **Source of Funds.**

Federal Catalog. For each grant, use the five-digit number assigned in the Catalog of Federal Domestic Assistance. For federal reimbursements (made direct to reporting department) or contracts, use the Federal Catalog number if the federal program can be identified. Otherwise, use a five-digit number made up as follows: two digits (as in the Federal Catalog) to identify the federal department making the contract or the reimbursement followed by "999" (e.g., 13.999 for the Department of Health, Education, and Welfare).

Reimbursements from. Report the source of the reimbursements (other than direct federal reimbursements), e.g., another state department.

8. Expenditures.

For Federal Funds. Report separately the direct program cost, departmental indirect cost and statewide indirect cost as applicable for past, current, and budget years by character of expenditures. The totals reported on the Supplementary Schedule must agree with the Detail of Appropriations and Adjustments (Reconciliation with Appropriations).

For Reimbursements. Report the direct and indirect program costs by character of expenditure. The totals must agree with the totals in the Detail of Appropriations and Adjustments (Reconciliation with Appropriations).

Department of Finance
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DEPARTMENT NAME		BUDGET YEAR		CHARACTER (S.O., L.A., C.O.)		DATE SUBMITTED		PAGE OF	
EXPENDITURE CLASSIFICATION AND ITEM/DESCRIPTION ^{2/}		ACTUAL EXPENDITURES PAST YEAR		ESTIMATED EXPENDITURES CURRENT YEAR		PROPOSED EXPENDITURES BUDGET YEAR			
		QUANTITY	AMOUNT	QUANTITY	AMOUNT	QUANTITY	AMOUNT		
TOTALS									

STATE OF CALIFORNIA
SUPPLEMENTARY SCHEDULE OF CHANGES IN AUTHORIZED POSITIONS ^{1/}

Please Report Dollars in Thousands

Department of Finance
915 - L Street
Sacramento, CA 95814
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[illegible]

1/ Total must tie to Budget Spreadsheet Expenditures by Category.